NORVELL TOWNSHIP PURCHASING POLICY & PROCEDURES

POLICY

The Township of Norvell shall engage in purchasing activities that are fair and equitable, and which provide the maximum purchasing value for public funds. The township will implement procedures designed to maintain a procurement system of quality and integrity; and that promotes efficiency, effectiveness, and equity in public purchasing. The Township will comply with all applicable federal and state laws concerning public purchasing. The Board of Trustees must authorize all expenditures of the Township. The Board of Trustees has set forth procedures to ensure that all expenditures are properly authorized prior to disbursement of Township funds.

PROCEDURES

1. Definitions:

- a. **Department Head** means any Township elected official designated to be in charge of the administration of a fund or department.
- b. Township means the Township of Norvell, Jackson County, Michigan.
- c. Township board, township board of trustees, board of trustees, and board mean the governing body of the Township of Norvell, Jackson County, Michigan.

2. Operational guidelines:

a. Application:

This Policy applies to the procurement of supplies, goods, equipment, and services, entered into by the Township and its constituent departments and the discretely presented component units, after the effective date of this policy. It shall apply to every expenditure of public funds by the Township irrespective of the source of the funds. When the procurement involves the expenditure of federal or state assistance or contract funds, the procurement shall be conducted in accordance with any applicable federal or state laws and regulations. Nothing in this policy shall prevent any public agency from complying with the terms and conditions of any grant, gift, or bequest that is otherwise consistent with law.

b. Administration:

Under provisions of this policy, the Township Supervisor is the Purchasing Agent. The Township Supervisor may designate one staff person to serve as a second Purchasing Agent who would have all the duties and responsibilities under the provisions of this policy as the Township Supervisor. The Supervisor shall keep on file with the Clerk the designation.

c. Sales Tax Exemption:

The Township shall not be charged or pay sales tax. The Township is a Michigan Municipal Corporation, exempt from sales tax as provided in Act 167 of Public Acts 1933.MCL 205.54(7); MSA 7.525(4)(7), and the Michigan Sales and Use Tax Rule, 1979 MAC rule 205.79, provide that sales to the United States government, the State of Michigan, and their political subdivisions, departments and institutions are not taxable when ordered on a Purchase Order and paid for by warrant on government funds. In the alternative, the government may claim exemption at the time of purchase by providing the seller with a signed document to the effect that the purchaser is a governmental entity. This position was affirmed by the Michigan Department of Treasury through its Revenue Administrative Bulletin 1990-32, approved on October 11, 1990.

d. Emergency Purchases:

Whenever there is an imminent threat to the public health, safety or welfare of the Township or its residents, the Township Supervisor or a member of the Board of Trustees may authorize the purchase of supplies, materials, equipment, services or construction, utilizing competition as may be practical and reasonable under the circumstances.

e. Local Purchasing:

The Township may, when possible, solicit quotes from Norvell Township Businesses or businesses with a branch office within the boundaries of the Township. The Township may direct procurement needs locally to help stimulate local business development and foster a stronger local economy.

f. Cooperative Purchasing:

The Township may join in cooperative purchasing arrangements with other government units. The Township may accept extended government pricing with appropriate documentation, if it is determined to be cost effective and in the Township's, best interest.

g. Gratuities, Personal Benefits, and Kickbacks:

It shall be a violation of this policy for any person to offer, give or agree to give any Township official or employee or former Township official or employee, or for any Township official or employee or former Township official or employee to solicit, demand, accept or agree to accept from another person, a gratuity, personal benefit, or kickback in connection with any purchasing or contracting decision.

h. Conflict of Interest:

No Township employee, official, appointee, or other agent may participate in the analysis selection or expense of Township Funds in which they have a potential financial or other interest in one or more of the potential vendors. Any employee, official or appointee who identifies a potential conflict of interest must immediately disclose that conflict to the Township Board of Trustees and must ensure they remove themselves from the purchasing process.

i. Failure to Follow Policy:

The Township shall not be responsible for the costs of goods and services ordered or purchased by any Township official or employee that are not obtained in accordance with this policy. Contracts negotiated outside of this policy will be considered invalid and non-binding.

3. Procurement Procedures:

The procurement procedure to be used is determined by the dollar amount of the procurement. Contracts or purchases shall not be artificially divided to circumvent the purchasing procedures in this policy. Appropriations contained in the budget shall not be considered as a mandate to expend funds, nor does the budget constitute authorization to commit the Township to purchases, as such authorization originates from the provisions of this policy. No obligations shall be incurred against, and no payment shall be made from, any appropriation account unless there is a sufficient unencumbered balance in the appropriation and sufficient funds are or will be available to meet the obligation. An expenditure/accounts payable shall not be recorded until the goods are delivered or services received.

a. Purchases to \$500.00:

Department Heads are authorized to purchase goods and services up to this dollar amount if funds are available within their departmental budget.

b. Purchases from \$501.00 to \$5,000.00:

Must be approved by the township board prior to purchase.

c. Purchases \$5,001.00 and above:

All contracts and purchases estimated to exceed \$5,001.00 shall require formal competition as deemed appropriate, including but not limited to competitive sealed bids, request for proposals, quality-based selection, negotiated purchases, etc. The Department Head, in consultation with the Township Supervisor shall develop bid specifications. Bid specifications for purchases shall be approved by the Township Board.

A Department Head may request permission from the Township Board to waive the bidding requirements when there is only one known supplier or there is some other compelling reason to waive the bid procedures. These include, but are not limited to the following:

Intergovernmental contracts.

Purchases through the state, county or federal agencies subject to discounts or more favorable financing than otherwise available.

Emergency repairs or services where delays through solicitation of bids would be injurious or damaging.

Employees or official's salary or compensation contracts decided through separate action by the Board of Trustees.

4. Bid Procedures:

- **a.** Invitation for Bids An invitation for bids shall be issued and shall include specifications, and all contractual terms and conditions applicable to the procurement.
- b. Public Notice Public notice of the invitation for bids shall be given a reasonable time prior to the bid submission date set forth therein. Such notice shall include publication in a newspaper of general circulation and/or digital media for a reasonable time as determined by the Supervisor prior to the bid opening. The public notice shall state the place, date and time of bid opening, and shall be in a format approved by the Supervisor.
- c. Bid Opening Bids shall be opened publicly in the presence of one or more witnesses following the deadline set for the submission of bids at the time and place designated in the invitation for bids. The Township shall hold a public bid opening when required by law, or when to the opinion of the Supervisor, a public bid opening is in the interest of the Township. The amount o each bid, and such other relevant information as the Supervisor deems appropriate, together with the name of each bidder shall be recorded. The record and each bid shall be open to public inspection in accordance with Act 42 of the Public Acts of 1976, MCL 15.231 et seq.
- d. Bid Acceptance and Bid Evaluation Bids shall be evaluated based on the requirements set forth in the invitation for bids, which may include criteria to determine acceptability such as inspection, testing, quality, workmanship, experience, delivery, warranty, and suitability for a particular purpose. Bids which do not comply with all criteria set forth in the invitation to bid may be subject to disqualification.
- e. Correction or Withdrawal of Bids; Cancellation of Awards Correction or withdrawal of inadvertently erroneous bids before or after bid opening, or cancellation of awards or contracts based on such bid mistake, may be permitted in the sole discretion of the Township. Mistakes discovered before bid opening may be modified or withdrawn by written notice received in the office designated in the invitation for bids, prior to the time set for bid opening. After bid opening, corrections in bids shall be permitted only to the extent that the bidder can show by clear and convincing evidence, as determined by the Township Board, that a mistake of a nonjudgmental character was made.

f. Award – The contract shall be awarded by appropriate notice to the responsible and responsive bidder whose bid meets the requirements and response selection criteria set forth in the invitation for bids. Nothing in the award process shall prevent the Township Board from acting in the Township's best interest when making the bid award, including awarding the bid to other than the low bidder, using a best-value based selection process. No contract or purchase order shall knowingly be entered into with any company or business which is in bankruptcy or receivership. In the event the bid for a project exceeds available funds, the Township Board is authorized to negotiate an adjustment for the bid price when time or economic considerations preclude resolicitation of work of a reduced scope, in order to bring the bid within the amount of available funds. All draft contracts shall be reviewed by the Chief Financial Officer or their designee before going to the Township Board for approval.

Approval Date: July 7th, 2021

Certified; Clerk Supervisor Jeffrey Oswalt William E. Sutherland